INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS

JUNE 30, 2007

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# Officials

<u>Name</u>	<u>Title</u>	Term Expires
	Board of Education	
	(Before September, 2006 Election)	
Jean Saveraid Joyce Peterson Kirk Peterson Tim Erickson Bill Fjelland	President Vice President	2006 2008 2008 2007 2006
	(After September, 2006 Election)	
Jean Saveraid Joyce Peterson Kirk Peterson Tim Erickson Bill Fjelland	President Vice President	2009 2008 2008 2007 2007
	School Officials	

# School Officials

John Speer Superintendent

Janice Halverson District Secretary/
Treasurer

# **BRUCE D. FRINK**

# **Certified Public Accountant**

# Independent Auditor's Report

#### Member:

- American Institute of Certified Public Accountants
- Iowa Society of Certified Public Accountants

#### Services:

- Individual & Corporate Tax Preparation, Partnerships, Estate & Trust
- · Year Round Tax Planning
- · Electronic Filing
- Payroll & Sales Tax Preparation
- I.R.S. Representation
- · Monthly/Quarterly Write-Up
- · Data Processing Services
- Payroll Preparation
- Computerized Financial Statements
- Business/Personal Financial
   Planning
- · Bank Loan Assistance
- Section 105 Medical Plan Administration

# Plus:

- Over 30 years of Expertise and Experience
- Evenings & Saturdays Available by Appointment
- Extended Hours During Tax
   Season

To the Board of Education of Ballard Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Ballard Community School District, Huxley, Iowa, as of and for the year ended June 30, 2007, which collectively comprise the District's basic financial statements listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business type activities, each major fund and the aggregate remaining fund information of Ballard Community School District as of June 30, 2007, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated March 18, 2008 on our consideration of Ballard Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 13 and 33 through 34 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Ballard Community School District's basic financial statements. We previously audited in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2006 (none of which are presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 5, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

BRUCE D. FRINK

Certified Public Accountant

Bruce D. Frisk

March 18, 2008

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Ballard Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2007. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

#### 2007 FINANCIAL HIGHLIGHTS

- General Fund revenues increased from \$9,641,525 in fiscal year 2006 to \$10,644,666 in fiscal year 2007, (an eleven percent increase) while General Fund expenditures increased from \$10,183,908 in fiscal year 2006 to \$10,799,783 in fiscal year 2007 (a six percent increase).
- The increase in General Fund revenues was primarily attributable to an increase in state foundation aid. The increase in expenditures was due primarily to an increase in the negotiated salary and benefits and increased Special Education program costs. The General Fund balance decreased as the funding for District costs due to increased enrollment and special education services trails the actual expenses by a full year.
- The School Infrastructure Local Option Sales Tax passed in Story County in 2003. The District began receiving these funds in September 2003. These monies are being used for improvements to district facilities. This tax will allow the District to update its facilities for an expanding enrollment without raising property taxes.

#### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Ballard Community School District as a whole and present on overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Ballard Community School District operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Ballard Community School District acts solely as an agent or custodian for the benefit of those outside of the District.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor governmental funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various programs benefiting the District.

Other Supplementary Information provides detailed information about the non-major Special Revenue Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various programs benefiting the District.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

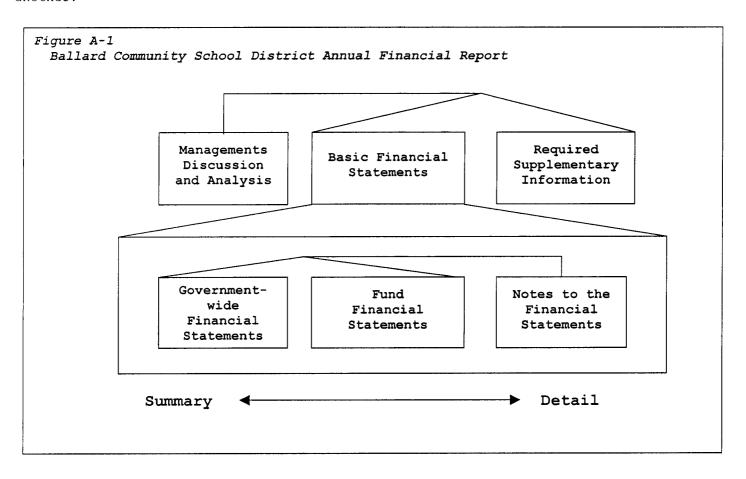


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain the remainder of this overview section of the management discussion and analysis highlights the structure and contents of each of the statements.

Figure A-2
Major Features of the Government-wide and Fund Financial Statements

	Government-wide		Fund Statements	
	Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds
dope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activities the District operates similar to private businesses; food services and adult education	Instances in which the district administers resources on behalf of someone else, such as scholarship programs
Required financial statements	<ul><li>Statement of net assets</li><li>Statement of activities</li></ul>	• Balance sheet • Statement of revenues expenditures, and changes in fund balances	• Statement of net assets • Statement of revenues, expenses and changes in fund net assets • Statement of cash flows	• Statement of fiduciary net assets • Statement of changes in fiduciary net assets
Accounting basis and reasurement todus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/ riability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and long-term	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of inflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

# REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide financial statements report the District's net assets and how they have changed. Net assets - the difference between the District's assets and liabilities - is one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

#### Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds, or to show that it is properly using certain revenues, such as federal grants.

The District has three kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how much cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's Enterprise Funds, one type of proprietary fund, are the same as its business type activities but provide more detail and additional information, such as cash flows. The District currently has one Enterprise Fund, the School Nutrition Fund.

The required financial statements for proprietary funds include a Statement of Net Assets, a statement of revenues, expenses, changes in net assets and a Statement of cash flows.

- 3) Fiduciary funds: The District is the trustee, or fiduciary, for assets that belong to others. These funds include Private-Purpose Trust Funds.
  - Agency Funds These are funds through which the District administers and accounts for certain federal and/or state grants on behalf of other Districts and certain revenue collected for District employee purchases of pop and related expenditures.

The District is responsible for ensuring the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

The required financial statements for fiduciary funds includes a statement of fiduciary net assets and a statement of changes in fiduciary net assets.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

Figure A-3 below provides a summary of the District's net assets for the year ended June 30, 2007 compared to June 30, 2006.

Figure A-3
Condensed Statement of Net Assets
(Expressed in Thousands)

			(Exbre	ased In Inc	Jusanus		
	Governm	nental	Busines	s type	Tot	al	Total
	Activi	lties	Activi	ities	Distr	rict	Change
	2007	2006	2007	2006	2007	2006	2006-07
	\$	\$	\$	Ş	Ş	\$	
Current assets	10,297	8,298	66	63	10,363	8,361	19.32%
Capital assets	11,235	11,497	26	29	11,261	11,526	- <u>2.35</u> %
Total assets	21,532	19,795	92	92	21,624	19,887	8.03%
Current liabilities	7,923	6,991	13	6	7,936	6,997	11.83%
Non-current liabilities	7,141	7,596		-	7,141	7,596	- <u>6.37</u> %
Total liabilities	<u>15,064</u>	14,587	13	6	15,077	14,593	3.21%
Net Assets							
Invested in capital assets,							
net of related debt	4,650	4,537	26	29	4,676	4,566	2.35%
Restricted	3,009	1,845	-	-	3,009	1,845	38.68%
Unrestricted	(1,191)	(1,174)	53	57	(1,138)	(1,117)	-1.85%
Total net assets	6,468	5,208	79	86	6,547	5,294	<u>19.14</u> %

Combined net assets grew as a result of the District's investment in capital assets and sales tax collections. The District has taken advantage of the local option sales tax to expand its facilities in recent years. Unrestricted assets have decreased primarily due to enrollment growth out pacing currently available resources. Funding trails growth by a year and creates a strain on the General Fund budget.

Figure A-4 shows the changes in net assets for the year ended June 30, 2007 compared to the year ended June 30, 2006.

Figure A-4
Change in Net Assets
(Expressed in Thousands)

		/		3411437		
Govern	mental	Busines	s-type	Tot	al	Total
Activ:	ities	Activi	ties	Dist	rict	Change
2007	2006	2007	2006	2007	2006	2006-07
\$	\$	\$	\$	\$	\$	
813	776	424	414	1,237	1,190	3.95%
1,697	1,470	173	170	1,870	1,640	14.02%
3,550	3,479	-	-	3,550	3,479	2.04%
1,330	1,147	-	_	1,330	1,147	15.95%
5,866	5,195	_	_	5,866	5,195	12.92%
110	31	-	-	110	31	254.84%
20	49			20	49	- <u>59.18</u> %
13,386	12,147	597	584	13,983	12,731	9.83%
7,343	6,925	-	-	7,343	6,925	6.04%
3,453	3,430	_	-	3,453	3,430	0.67%
3	5	605	582	608	587	3.58%
1,327	1,041			1,327	1,041	27.47%
12,126	11,401	605	582	12,731	11,983	<u>6.24</u> %
1,260	746	(8)	2	1,252	748	67.38%
	Activ: 2007 \$ 813  1,697  3,550 1,330 5,866  110 20 13,386  7,343 3,453 3,453 3 1,327 12,126	\$ \$ \$ \$ \$ \$ 1,697 1,470 1,697 1,470 3,550 3,479 1,330 1,147 5,866 5,195 110 31 20 49 13,386 12,147 1,343 6,925 3,453 3,430 3 5 1,327 1,041 12,126 11,401	Governmental Busines Activities Activi  2007 2006 2007  \$ \$ \$  813 776 424  1,697 1,470 173  3,550 3,479 - 1,330 1,147 - 5,866 5,195 -  110 31 - 20 49 - 13,386 12,147 597  7,343 6,925 - 3,453 3,430 - 3 5 605 1,327 1,041 - 12,126 11,401 605	Governmental Activities         Business-type Activities           2007         2006         2007         2006           \$         \$         \$         \$           813         776         424         414           1,697         1,470         173         170           3,550         3,479         -         -           1,330         1,147         -         -           5,866         5,195         -         -           110         31         -         -           20         49         -         -           13,386         12,147         597         584           7,343         6,925         -         -           3,453         3,430         -         -           3         5         605         582           1,327         1,041         -         -           12,126         11,401         605         582	Activities         Activities         District           2007         2006         2007         2006         2007           \$         \$         \$         \$         \$         \$           813         776         424         414         1,237           1,697         1,470         173         170         1,870           3,550         3,479         -         -         3,550           1,330         1,147         -         -         1,330           5,866         5,195         -         -         5,866           110         31         -         -         110           20         49         -         -         20           13,386         12,147         597         584         13,983           7,343         6,925         -         -         7,343           3,453         3,430         -         -         3,453           3,453         3,430         -         -         3,453           3,327         1,041         -         -         1,327           12,126         11,401         605         582         12,731	Governmental Activities         Business-type Activities         Total District           2007         2006         2007         2006         2007         2006           \$         \$         \$         \$         \$         \$         \$           813         776         424         414         1,237         1,190           1,697         1,470         173         170         1,870         1,640           3,550         3,479         -         -         3,550         3,479           1,330         1,147         -         -         1,330         1,147           5,866         5,195         -         -         5,866         5,195           110         31         -         -         110         31           20         49         -         -         20         49           13,386         12,147         597         584         13,983         12,731           7,343         6,925         -         -         7,343         6,925           3,453         3,430         -         -         3,453         3,430           3         5         605         582         608         587 </td

Property tax and unrestricted state grants account for 68% of the total revenue. The District's expenses primarily relate to instruction and support services, which account for 85% of the total expenses.

#### Governmental Activities

Revenues for governmental activities were \$13,385,717 and expenses were \$12,125,805.

The following table presents the total and net cost of the District's major governmental activities: instruction, support services, non-instructional programs and other expenses.

Figure A-5
Total and Net Cost of Governmental Activities
(Expressed in Thousands)

		(£	xpressed in	inousands)		
•	Total	Cost	Net	Net C	Cost	Net
	of Ser	vices	Change	of Ser	vices	Change
	2007	2006	2006-07	2007	2006	2006-07
·	\$	\$	96	\$	\$	
Instruction	7,343	6 <b>,</b> 925	6.04%	5,390	5,178	4.09%
Support Services	3,453	3,430	0.67%	3,431	3,303	3.88%
Noninstructional Programs	3	5	-40.00%	3	5	-40.00%
Other expenses	1,327	1,041	27.478	791	669	18.24%
Totals	12,126	11,401	<u>6.36</u> %	9,615	9,155	5.02%

- The cost financed by users of the District's programs was \$813,117.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$776,561.
- The net cost of governmental activities was financed with \$3,549,713 in property tax, and \$5,866,435 in state foundation aid.

# Business-Type Activities

Revenues of the District's business type activities were \$596,624 and expenses were \$604,532. The District's business type activities include the School Nutrition Fund. Revenues of these activities were comprised of charges for service, federal and state reimbursements and investment income.

#### INDIVIDUAL FUND ANALYSIS

As previously noted Ballard Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds, as well. As the District completed the year, its governmental funds reported a combined fund balance of \$6,468,447, a twenty-five percent increase over last year's ending fund balances of \$5,208,535. The primary reason was the use of current revenues to acquire capital assets that will continue to serve the District over an extended period of time as well as the collection of local option sales tax.

#### Governmental Fund Highlights

- The District's General Fund balance decreased as a result of differences in the timing of expenditures and when funding is made available. Allowable growth of 4% is inadequate to keep up with increasing enrollment requirements.
- The District continues to expand its facilities to meet the expanding enrollment primarily through the use of local option sales tax revenues.
- The District's resident enrollment and open enrollment has continued to increase. This will allow the District to continue to grow, however, funding follows expenditures by a full year in many cases.

# Proprietary Fund Highlights

The School Nutrition fund decreased by 9% during the year. The District has continued its agreement with Taher Inc. to manage the nutrition program.

#### BUDGETARY HIGHLIGHTS

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds. Although the budget document presents functional area expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not at the fund or fund type level. The budget may be amended during the year utilizing similar statutorily prescribed procedures. A schedule showing the original and final budget amounts compared to the District's actual financial activity is included in the required supplementary information section of this report. Since the District does not adopt a budget for individual funds, budgets for the General Fund and major Special Revenue Funds are not presented in the budgetary comparison on pages 33 and 34. The District did not exceed the amended budgeted amounts in any of the four functions. It also did not exceed its statutory spending authority.

# Legal Budgetary Highlights

The District's receipts were over \$38,000 greater than budgeted receipts, a variance of 3%. The most significant variance resulted from the District receiving more miscellaneous revenue than originally anticipated.

Total expenditures were less than budgeted, due primarily to the District's budget for the General Fund. It is the District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The District then manages or controls General Fund spending through its line-item budget. As a result, the District's certified budget should always exceed actual expenditures for the year.

The District amended its budget during the year due to additional building costs and increased enrollment.

# CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At June 30, 2007, the District had invested \$11.2 million, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, computers, audio-visual equipment and transportation equipment. (See Figure A-6) This represents a net increase of 18% from last year. More detailed information about the District's capital assets is presented in Note 3 to the financial statements. Depreciation expense for the year was \$597,613.

The original cost of the District's capital assets was \$17,964,706. Governmental funds account for \$17,908,697, with the remainder of \$56,009 accounted for in the Proprietary, School Nutrition Fund.

Figure A-6
Condensed Statement of Net Assets
(expressed in thousands)

			/evbte	2260 III CII	ousunus,		
	Govern	mental	Busines	ss-type	Tot	al	Total
	Activ	ities	Activ	ities	Dist	rict	Change
	June	30,	June	30,	June	30,	June 30,
	2007	2006	2007	2006	2007	2006	2006-07
	\$	\$	\$	\$	\$	\$	
Land	613	613	_	-	613	613	0.00%
Site improvements	954	1,181	-		954	1,181	-19.22%
Buildings	8,987	9,250	-	-	8,987	9,250	-2.84%
Furniture and equipment	681	453	26	34	707	487	45.17%
Totals	11,235	11,497	26	34	11,261	11,531	- <u>2.34</u> %

# Long-Term Debt

At June 30, 2007, the District had over \$7,141,000 in general obligation bonds, revenue bonds and other long-term debt outstanding. This represents a decrease of approximately 6% from last year (See Figure A-7). Additional information about the District's long-term debt is presented in Note 5 to the financial statements.

Figure A-7
Outstanding Long-Term Obligations
(expressed in thousands)

	(expre	ssed in thousan	ds)
	Total	[	Total
	Distri	ct	Change
	June 3	0,	June 30,
	2007	2006	2006-07
	\$	\$	
General obligation bonds	1,710	2,085	-17.99%
Early retirement	556	636	-12.58%
Revenue bonds	4,875	4,875	0.00%
Total	7,141	7,596	- <u>5.99</u> %

#### FACTORS BEARING ON THE DISTRICT'S FUTURE

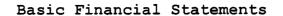
At the time these financial statements were prepared and audited, the District was aware of existing circumstances that could significantly affect its financial health in the future:

- The SILO tax was passed in Story County and money began to be received by the District in July of 2003. This money is being used for various building/remodeling projects throughout the District.
- The District has experienced increasing enrollment the past several years. This has caused short-term cash flow problems, as funding follows enrollment, not precedes it.
- Iowa law requires that unsettled salary negotiations for teachers go to mandatory arbitration. Invariably arbitrated settlements are higher than current levels of allowable growth in funding (not including the budget cuts after the contracts have been settled and people have been hired).

- Health insurance continues to be a very costly item to the District. Even though concessions have been made by employees in regard to deductibles and coinsurance, other solutions need to be found. The skyrocketing cost of health care and the insurance to cover the cost will soon be unattainable by many.
- Unfunded mandates are stretching the limits of not only the financial health of the District, but also the human resources aspect of the District. "No Child Left Behind", "Student Achievement and Teacher Quality Act", and "GASB 34", to name a few.

# CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Janice Halverson, District Secretary, Ballard Community School District, 602 N Main, PO Box 307, Huxley, IA 50124.



Statement of Net Assets

June 30, 2007

	Governmental Activities	Business Type Activities	Total
	\$	\$	\$
Assets			
Cash and pooled investments	3,007,197	58,520	3,065,717
ISCAP investments	2,915,986	-	2,915,986
Receivables:	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		, ,
Property tax			
Current year	52,909	_	52,909
Succeeding year	4,003,841	_	4,003,841
Due from other governments	127,896	-	127,896
Other receivables	81,782	3,021	84,803
LYCAP accrued interest receivable	27,990	-	27,990
inventories	_	5,135	5,135
Prepaid expenses	80,133	_	80,133
Capital assets, net of accumulated depreciation			
(note 3)	11,234,623	25,515	11,260,138
Total assets	21,532,357	92,191	21,624,548
Liabilities			
Accounts payable	25,851	13,576	39,427
Accrued payroll and benefits	889,038	**	889,038
Accrued interest payable	20,245	-	20,245
ISCAP warrants payable	2,952,000	_	2,952,000
ISCAP accrued interest payable	32,222	-	32,222
Deferred revenue:			
Succeeding year property tax	4,003,841	-	4,003,841
Long term liabilities:			
Portion due within one year:			
Early retirement	162,206	-	162,206
General obligation bonds	390,000	-	390,000
Revenue bonds	1,730,000	-	1,730,000
Portion due after one year:			
Early retirement	393,507	=	393,507
General obligation bonds	1,320,000	_	1,320,000
Revenue bonds	3,145,000		3,145,000
Total liabilities	15,063,910	13,576	15,077,486
Net Assets			
Invested in capital assets, net of related debt	4,649,623	25,515	4,675,138
Restricted for:			60 AD:
Physical plant and equipment levy	62,174	-	62,174
Debt service	81,557	***	81,557
Capital projects	2,864,358	-	2,864,358
Unrestricted	(1,189,265)	53,100	(1,136,165)
Total net assets	6,468,447	78,615	6,547,062

See notes to financial statements.

Statement of Activities

Year ended June 30, 2007

		Progr	Program Revenues	Net and Ch	(Expense) Rev anges in Net	enue Assets
			Operating Grants, Contributions			
	Expenses	Charges for Service	and Restricted Interest	Governmental Activities	Business Type Activities	Total
	ጥ	V>	У	s.	V)·	w
Functions/Programs Governmental activities:						
Instruction:	7,343,063	811,694	1,140,773	(5,390,596)	1	(5,390,596)
Support services:						
Student services	298,544	1	I	(298,544)	I	(298,544)
Instructional staff services	389,501	1	ı	(389,501)	ı	(389,501)
Administration services	1,310,795	ı	1	(1,310,795)	f	(1,310,795)
Operation and maintenance of plant services	983,383	ı	21,018	(962, 365)	I	(962, 365)
Transportation services	470,990	1,423	F	(469, 567)	1	(469, 567)
	3,453,213	1,423	21,018	(3,430,772)	1	(3,430,772)
Non-instructional programs	2,776	1	1	(2,776)		(2,776)
Other expenditures:						
Facilities acquisition	66,119	1	116,484	50,365	i	50,365
Interest on long-term debt	259,259	i	11,459	(247,800)	ı	(247,800)
AEA flowthrough	407,705	ı	407,705	I	ı	í
Depreciation (unallocated)*	593,670	ţ	I	(593, 670)	I	(593, 670)
	1,326,753		535,648	(791, 105)	1	(791,105)
Total governmental activities	12,125,805	813,117	1,697,439	(9,615,249)	l	(9, 615, 249)

Statement of Activities

Year ended June 30, 2007

		Progra	Program Revenues	Net and Ch	(Expense) Rev anges in Net	enue Assets
		Charges for	Operating Grants, Contributions and Restricted	Governmental	Business Type	
	Expenses	Service	Interest	Activities	Activities	Total
	<u>ጉ</u>	Դ	<i>ጉ</i>	V)	vs-	v⁄⊦
Business type activities:  Non-instructional programs:  Nutrition services	604	800 708	172 396	I	(000 L)	(000 L)
	1001100	077/175	0661211		(006')	(006'1)
Total	12,730,337	1,237,345	1,869,835	(9,615,249)	(7,908)	(9, 623, 157)
General revenues:						
Property tax levied for:						
General purposes				2,622,001	l	2,622,001
Management Fund				231,058	I	231,058
Capital outlay				217,911	ı	217,911
Debt service				478,743	1	478,743
School Infrastructure Local Option Sales Tax				1,329,673	I	1,329,673
Unrestricted state grants				5,866,435	I	5,866,435
Unrestricted investment earnings				109,694	I	109,694
Other				19,646	1	19,646
Total general revenue				10,875,161	1	10,875,161
Change in net assets				1,259,912	(1,908)	1,252,004
Net assets beginning of year				5,208,535	86,523	5,295,058
Net assets end of year				6,468,447	78,615	6,547,062

<sup>\*</sup> This amount excludes the depreciation that is included in the direct expense of the various programs.

Balance Sheet Governmental Funds

June 30, 2007

		Debt	Conitol	Nonmajor Special	
	General	Service	Capital Projects	Revenue	Total
	\$	\$	<u> </u>	\$	\$
Assets					
Cash and pooled investments	-	74,489	2,678,184	254,524	3,007,197
ISCAP investments	2,915,986	-	-	_	2,915,986
Receivables:					
Property tax:					
Current year	39,246	7,012	-	6,651	52 <b>,</b> 909
Succeeding year	3,126,671	474 <b>,</b> 965	-	402,205	4,003,841
Due from other governments	29,432	-	98,464	-	127,896
Other receivables	81,664	56	-	62	81,782
ISCAP accrued interest	27,990	-	-	-	27,990
Interfund receivable	-	-	87,710	-	87,710
Prepaid expenses	80,133	_	_		80,133
Total assets	6,301,122	556,522	2,864,358	663,442	10,385,444
Liabilities and Fund Balances					
Liabilities:					
Accounts payable	23,692	-	-	2,159	25,851
Accrued payroll and benefits	889,038	-	-	-	889,038
Interfund payable	87,710	-	-	=	87,710
ISCAP warrants payable	2,952,000	-	-	-	2,952,000
ISCAP accrued interest payable	32,222	-	-	-	32,222
Deferred revenue: Succeeding year property tax	3,126,671	474,965	_	402,205	4,003,841
Total liabilities	7,111,333	474,965		404,364	7,990,662
Fund balances:					
Reserved for:					
Debt service	_	81,557	_	_	81,557
Capital projects	_	-	2,864,358	_	2,864,358
Prepaid expenses	80,133	_	-	_	80,133
Unreserved	(890,344)	-	_	259,078	(631,266)
Total fund balances	(810,211)	81,557	2,864,358	259,078	2,394,782
Total liabilities and fund					
balances	6,301,122	556,522	2,864,358	663,442	10,385,444

(4,875,000) (7,140,713)

\$ 6,468,447

# BALLARD COMMUNITY SCHOOL DISTRICT

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets

June 30, 2007

Total fund balances of governmental funds (Exhibit C)	\$ 2,394,782
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.	11,234,623
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.	(20,245)
Long-term liabilities, including compensated absences and early retirement, are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds.	
Early retirement General obligation bonds	\$ (555,713) (1,710,000)

Revenue bonds

Net assets of governmental activities (Exhibit A)

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Fund Types

Year ended June 30, 2007

				Nonmajor	
	_	Debt	Capital	Special	<b></b>
	General	Service	Projects	Revenue	Total
	\$	\$	\$	\$	\$
Revenues:					
Local sources:					
Local tax	2,622,001	478,743	1,329,673	448,969	4,879,386
Tuition	811,694	-	-	_	811,694
Other	160,780	11,200	116,484	355,472	643,936
State sources	6,872,461	259	-	251	6,872,971
Federal sources	177,730		_		177,730
Total revenues	10,644,666	490,202	1,446,157	804,692	13,385,717
Expenditures:					
Instruction:	7,205,148	-		372,649	7,577,797
Support services:					
Student services	297,786	-	_	758	298,544
Instructional staff services	373,614	_	_	15,887	389,501
Administration services	1,146,298	550	40,663	123,284	1,310,795
Operation and maintenance of					
plant services	924,590	-	-	58,793	983,383
Transportation services	441,866	-	-	95,135	537,001
	3,184,154	550	40,663	293,857	3,519,224
Non-instructional programs:					
Community service and education	2,776			_	2,776
Other expenditures:					
Facilities acquisition and					
construction services	_	_	129,496	47,935	177,431
Principal on long-term debt	_	375,000	- mark	, _	375,000
Interest on long-term debt	_	260,743	_	-	260,743
AEA flowthrough	407,705	, - -	_	_	407,705
	407,705	635,743	129,496	47,935	1,220,879
Total expenditures	10,799,783	636,293	170,159	714,441	12,320,676
					,

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

Year ended June 30, 2007

# Net change in fund balances - total governmental funds (Exhibit E)

\$ 1,065,041

# Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are

reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. The amounts of capital outlays and depreciation expense in the year are as follows:		
Capital outlays Depreciation expense	\$ 331,275 (593,670)	(262,395)
Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year repayments exceeded issuances, as follows:		
Issued Repaid	375,000	375,000
interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is reported as an expenditure in the funds when due. In the Statement of Activities, interest expense is recorded as the interest accrues, regardless of when it is due.		1,484
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		
Early retirement additions Early retirement payments	(108,130) 188,912	80,782
		. 1 050 010

Change in net assets of governmental activities (Exhibit B)

\$ 1,259,912

# Statement of Revenues, Expenses and Changes in Net Assets Proprietary Fund

Year ended June 30, 2007

	School Nutrition
	\$
Operating revenue:	
Local sources:	
Charges for services	424,228
enarges for services	
Operating expenses:	
Non-instructional programs:	
Food service operations:	
Salaries	186,729
Benefits	47,881
Services	58,599
Supplies	307,380
Depreciation	3,943
Total operating expenses	604,532
Operating (loss)	(180,304)
Non-operating revenues:	
Interest on investments	555
State sources	6,692
Federal sources	165,149
	172,396
Change in net assets	(7,908)
Net assets beginning of year	86,523
Net assets end of year	78,615

Statement of Cash Flows Proprietary Fund

Year ended June 30, 2007

	School
	Nutrition S
	Y
Cash flows from operating activities:	
Cash received from sale of services	422,605
Cash payments to employees for services	(234,610)
Cash payments to suppliers for goods or services	(331,025)
Net cash provided by (used in) operating activities	(143,030)
dash flows from non-capital financing activities:	
State grants received	6,692
Federal grants received	139,651
Net cash provided by non-capital financing activities	146,343
Cash flows from investing activities:	
Interest on investments	555
Net increase in cash and cash equivalents	3,868
Cash and cash equivalents beginning of year	54,652
Cash and cash equivalents end of year	<u>58,520</u>
Reconciliation of operating income (loss) to	
net cash used in operating activities:	
Operating income (loss)	(180,304)
Adjustments to reconcile operating profit (loss)	
to net cash provided by (used in) operating activities:	2 042
Depreciation Commodities used	3,943 25,498
(Increase) in other receivables	(1,623)
Decrease in inventory	1,392
Increase in accounts payable	8,064
	(143,030)
Reconciliation of cash and cash equivalents at year end to	
specific assets included on Combined Balance Sheet:	
Current assets:	
Cash	58,520

# Non-cash investing, capital and financing activities:

During the year ended June 30, 2007, the District received federal commodities valued at \$25,498.

See notes to financial statements.

Statement of Fiduciary Net Assets Fiduciary Funds

Year ended June 30, 2007

	Agency
	\$
Assets	
Cash	1,839
Total assets	1,839
	***************************************
Liabilities	
Other payables	1,839
Total liabilities	1,839
total liabilities	
Net assets	

#### Notes to Financial Statements

June 30, 2007

# (1) Summary of Significant Accounting Policies

Ballard Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve. Additionally, the District either operates or sponsors summer recreational activities. The geographic area served includes the Cities of Huxley, Slater, Cambridge and Kelley, Iowa, and agricultural area in Story, Polk and Boone Counties. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

#### A. Reporting Entity

For financial reporting purposes, Ballard Community School District has included all funds, organizations, account groups, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. Ballard Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations - The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Story County Assessor's Conference Board.

# B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Assets presents the District's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributable to the acquisition, construction or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest that are restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements - Separate financial statements are provided for governmental and proprietary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The Debt Service Fund is used to account for the payment of interest and principal on the District's long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The District reports the following major proprietary fund:

The District's proprietary fund is the Enterprise, School Nutrition Fund. This fund is used to account for the food service operations of the District.

The District also reports fiduciary funds which focus on net assets and changes in net assets. The District's fiduciary funds include the following:

The Agency Fund is used to account for assets held by the District as an agent for individuals, private organizations and other governments. The Agency Fund is custodial in nature, assets equal liabilities, and does not involve measurement of results of operations.

# C. Measurement Focus and Basis of Accounting

The government-wide and the proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financial sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.

The proprietary fund of the District applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund is charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

#### D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Pooled Investments and Cash Equivalents - The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in Iowa Schools Joint Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in governmental funds are accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking the budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2005 assessed property valuations; is for the tax accrual period July 1, 2006 through June 30, 2007 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2006.

<u>Due From Other Governments</u> - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method for purchased items government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

<u>Capital Assets</u> - Capital assets, which include property, furniture and equipment, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Land	\$ 1,000
Buildings	10,000
Improvements other than buildings	10,000
Furniture and equipment:	
School Nutrition Fund equipment	10,000
Other furniture and equipment	10,000

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)	
Buildings	50 years	
Improvements other than buildings	20-50 years	
Furniture and equipment	5-15 years	

<u>Deferred Revenue</u> - Although certain revenues are measurable, they are not available. Available means collectible within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivables and other receivables not collected within sixty days after year-end.

Deferred revenue on the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

<u>Compensated Absences</u> - District employees accumulated a limited amount of earned but unused vacation for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability is deemed to be immaterial at June 30, 2007.

<u>Fund Equity</u> - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or legally restricted by outside parties for use for a specific purpose.

Restricted Net Assets - In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

#### E. Budgeting and Budgetary Control

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ending June 30, 2007, expenditures did not exceed the amended budgeted amounts in any of the four functions.

# (2) Cash and Pooled Investments

The District's deposits at June 30, 2007 were entirely covered by Federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education and the Treasurer of the State of Iowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2007, the District had investments in the Iowa Schools Joint Investment Trust as follows:

Amortized Cost

Diversified Portfolio

\$380,332

The investments are valued at an amortized cost pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Interest rate risk - The District's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the District.

 $\underline{\text{Credit risk}}$  - The investments in the Iowa School Joint Investment Trust were both rated  $\overline{\text{Aaa}}$  by  $\underline{\text{Moody's}}$  Investors Service.

# (3) Capital Assets

Capital assets activity for the year ended June 30, 2007 was as follows:

	Balance			Balance
	Beginning			End of
	of Year	Increases	Decreases	Year
	\$	\$	\$	\$
Governmental activities:				
Capital assets not being depreciated:				
Land	613,247			613,247
Capital assets being depreciated:				
Buildings	13,409,548	92,894	-	13,502,442
Improvements other than buildings	1,443,622	18,418	-	1,462,040
Furniture and Equipment	2,192,218	219,963	81,213	2,330,968
Total capital assets being depreciated	17,045,388	331,275	81,213	17,295,450
Less accumulated depreciation for:				
Buildings	4,159,035	355,863	_	4,514,898
Improvements other than buildings	371,004	137,143	-	508,147
Furniture and Equipment	1,631,578	100,664	81,213	1,651,029
Total accumulated depreciation	6,161,617	593,670	81,213	6,674,074
Total capital assets being depreciated, net	10,883,771	(262,395)		10,621,376
Governmental activities, capital assets, net	11,497,018	(262, 395)		11,234,623
Business type activities:				
Furniture and equipment	63,231	-	7,222	56,009
Less accumulated depreciation	33,773	3,943	7,222	30,494
Business type activities capital assets, net	29,458	(3,943)	_	25,515
Depreciation expense was charged to the following Governmental activities:	ng functions:			
Unallocated				593,670
Business Type activities:				
Food service operations				3,943

# (4) General Obligation Bonds Payable

Details of the District's June 30, 2007 general obligation bonded indebtedness are as follows:

January 1, 1998

	Reilnanding				
Year					
Ending	Interest				
June 30,	Rate	Principal	Interest	Total	
	olo	\$	\$	\$	
2008	4.85	390,000	84,965	474,965	
2009	4.90	415,000	66,050	481,050	
2010	5.00	440,000	45,715	485,715	
2011	5.10	465,000	23,715	488,715	
Total		1,710,000	220,445	1,930,445	

# (5) Changes in Long-Term Debt

A summary of changes in long-term debt for the year ended June 30, 2007 is as follows:

	Early Retirement \$	General Obligation Bonds \$	Revenue Bonds \$	Total \$
Balance beginning of year Additions Reductions	636,495 108,130 188,912	2,085,000 - 375,000	4,875,000	7,596,495 108,130 563,912
Balance end of year	<u>555,713</u>	1,710,000	4,875,000	7,140,713

# (6) Iowa School Cash Anticipation Program (ISCAP)

The District participates in the Iowa Schools Cash Anticipation Program (ISCAP). ISCAP is a program of the Iowa Association of School Boards and is designed to provide funds to participating entities during periods of cash deficits. ISCAP is funded by a semiannual issuance of anticipatory warrants, which mature as noted below. The warrant sizing of each school corporation is based on a projection of cash flow needs during the semiannual period. ISCAP accounts are maintained for each participating entity, and monthly statements are provided regarding their cash balance, interest earnings and amounts available for withdrawal for each outstanding series of warrants. Bankers Trust Co. NA is the trustee for the program. A summary of the District's participation in ISCAP as of June 30, 2007 is as follows:

<u>Series</u>	Warrant Date	Final Warrant Maturity	Investment	Accrued Interest Receivable	Warrants Payable	Accrued Interest Payable
2006-07A 2006-07B 2007-08A	6/28/06 1/26/07 6/27/07	6/28/07 1/25/08 6/27/08	\$ - 672,536 2,243,450	11,447 15,872 671	705,000 2,247,000	31,669 553
Total			\$ <u>2,915,986</u>	<u>27,990</u>	<u>2,952,000</u>	<u>32,222</u>

The District pledges its state foundation aid payments and General Fund receipts as security for warrants issued. Repayments must be made when General Fund receipts are received. If a balance is outstanding on the last date the funds are available to be drawn, then the District must repay the outstanding withdrawal from its General Fund receipts, and must make minimum warrant repayments on the 25th of each month immediately following the final date that the warrant proceeds may be used in an amount equal to 25% of the warrant amount. ISCAP advance activity in the General Fund for the year ended June 30, 2007 is as follows:

Series	Balance Beginning of Year	Advances Received	Advances Repaid	Balance End of <u>Year</u>
2006-07A 2006-07B	<u>-</u>	1,600,000	1,600,000	
	\$ <u>-</u>	1,600,000	1,600,000	

The warrants bear an interest rate and the proceeds of the warrants are invested at an interest rate as shown below:

<u>Series</u>	Interest Rates on Warrants	Interest Rates on Investments	
2006-07A	4.500%	5.676%	
2006-07B	4.250%	5.315%	
2007-08A	4.500%	5.455%	

#### (7) Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, PO Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.70% of their annual salary and the District is required to contribute 5.75% of annual payroll, for the year ending June 30, 2007, 2006 and 2005. Contribution requirements are established by State statute. The District's contribution to IPERS for the years ended June 30, 2007, 2006, and 2005 were \$360,038, \$331,541, and \$321,000 respectively, equal to the required contributions for each year.

# (8) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$407,705 for year ended June 30, 2007 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

#### (9) Early Retirement

The District offered an early retirement program to all employees who were employed at least 30 hours per week on a regular contract during the 2006-2007 contract year, were 55 years of age as of June 30, 2007 and had been employed by the District for at least fifteen consecutive years. Early retirement benefits are comprised of thirty percent of the 2006-2007 regular salary plus a per diem of \$100 for licensed employees or \$50 for support staff employees for each day of unused sick leave up to a maximum of 125 days. Benefits will be paid in three annual payments beginning in January, 2008. Early retirement benefits paid during the year ended June 30, 2007 totaled \$188,912. A long-term liability has been recorded in the Statement of Net Assets representing the District's commitment to fund early retirement.

# (10) Risk Management

The District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

# (11) Commitments

The District let bids totaling \$144,882 for the removal of asbestos from the old Slater building. Work on this project was undertaken and completed after June 30, 2007.

# (12) Revenue Bonds Payable

Details of the District's June 30, 2007 Local Option Sales and Services Tax Revenue Bond Anticipation Project Notes are as follows:

	March, 2004 Issue			
Year Ending	Interest			m
June 30,	<u>Rate</u>	<u>Interest</u> \$	Principal \$	Total \$
2008	2.95	<u>51,035</u>	1,730,000	1,781,035
		March, 20	)05 Issue	
Year				
Ending				
June 30,		<u>Interest</u> \$	Principal \$	Total \$
2008		106,930	-	106,930
2009		106,930	585 <b>,</b> 000	691,930
2010		88 <b>,</b> 795	605,000	693,795
2011		69,133	630,000	699,133
2012		47,712	650,000	697 <b>,</b> 712
2013		24,638	675,000	699,638
Total		444,138	3,145,000	3,589,138

The debt and will be repaid with proceeds of Polk, Boone and Story County local option sales tax for school infrastructure.

# (13) Interfund Transfers

The detail of Interfund transfers for the year ended June 30, 2007 is as follows:

Transfer to	Transfer from	Amount
Debt Service	Capital Projects	\$ <u>157,965</u>

Transfers generally move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.



Budgetary Comparison Schedule of Revenues, Expenditures and Changes in Balances - Budget and Actual - All Governmental Funds and Proprietary Fund

Required Supplementary Information

2007
30,
June
ended
Year

Final to

	Governmental Fund Types	Proprietary Fund Type	Total	Budgeted Amounts	Amounts	Actual Variance - Positive
	Actual	Actual	Actual	Original	Final	(Negative)
	Υ	ψ	Ø.	V)	V)·	ഗ
Revenues:						
Local sources	6,335,016	424,783	6,759,799	6,592,553	6,592,553	167,246
State sources	6,872,971	6,692	6,879,663	6,550,860	6,550,860	328,803
Federal sources	177,730	165,149	342,879	258,000	258,000	84,879
Total revenues	13,385,717	596,624	13,982,341	13,401,413	13,401,413	580,928
Expenditures:						
Instruction	7,577,797	I	7,577,797	6,967,000	8,000,000	422,203
Support services	3,519,224	ı	3,519,224	3,451,052	4,250,000	730,776
Non-instructional programs	2,776	604,532	607,308	605,000	650,000	42,692
Other expenditures	1,220,879	1	1,220,879	1,578,948	1,650,000	429,121
Total expenditures	12,320,676	604,532	12,925,208	12,602,000	14,550,000	1,624,792
Excess (deficiency) of revenues						
over (under) expenditures	1,065,041	(2,908)	1,057,133	799,413	(1,148,587)	2,205,720
Other financing sources (uses)	t	1	J	1	1	1
Excess (deficiency) of revenues and other financing sources over (under)						
expenditures and other financing uses	1,065,041	(7,908)	1,057,133	799,413	(1,148,587)	2,205,720
Balance beginning of year	1,329,741	86,523	1,416,264	820,869	820,869	595,395
Balance end of year	2,394,782	78,615	2,473,397	1,620,282	(327,718)	2,801,115

Notes to Required Supplementary Information - Budgetary Reporting

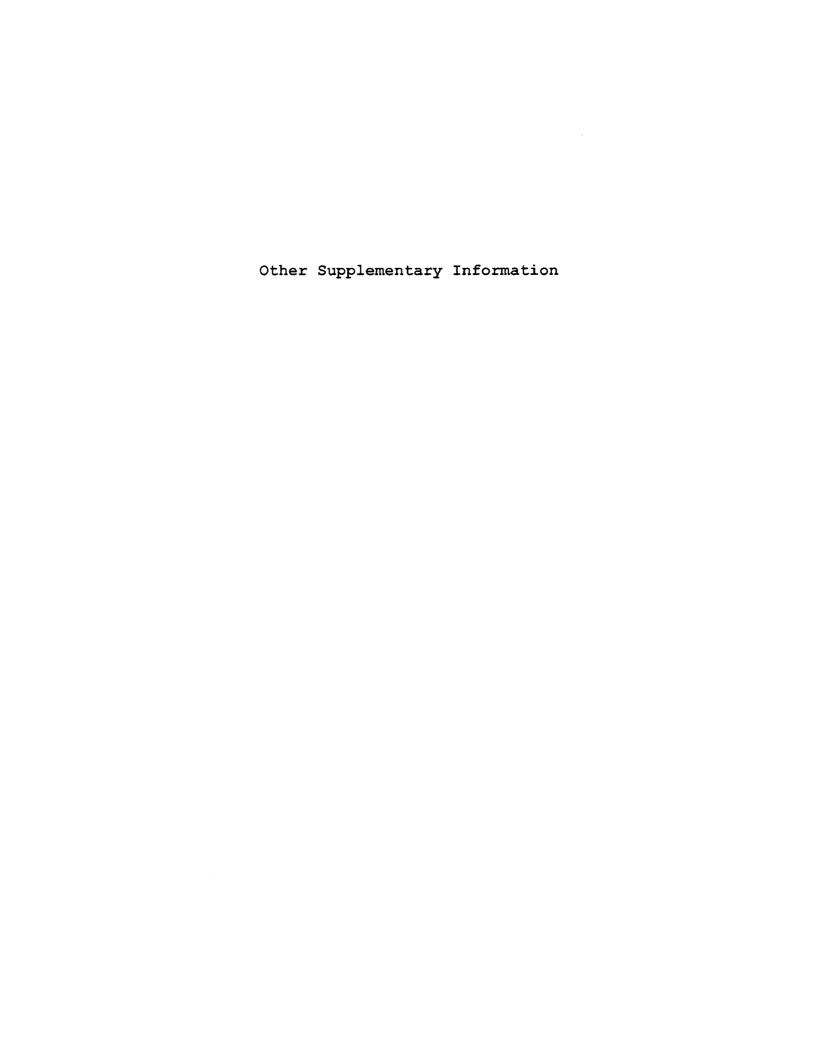
Year ended June 30, 2007

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standard Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds, except Private Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund or fund type. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not by fund. The Code of Iowa also provides that District expenditures in the General Fund may not exceed the amount authorized by the school finance formula. During the year, the District adopted one budget amendment increasing budgeted disbursements by \$1,948,000.

During the year ended June 30, 2007, expenditures did not exceed the amended amounts budgeted in the any of the four functions. The District did not exceed the General Fund unspent authorized budget.



Combining Balance Sheet Nonmajor Special Revenue Funds

June 30, 2007

	Management Levy \$	Student Activity \$	Physical Plant and Equipment Levy \$	
Assets				
Cash and pooled investments Property tax receivable:	73,484	122,084	58,956	254,524
Current year	3,459		3,192	6,651
Succeeding year	290,000	-	112,205	402,205
Other receivables	36		26	62
Total assets	366,979	122,084	174,379	663,442
Liabilities and Fund Balance				
Liabilities:				
Accounts payable Deferred revenue:	=	2,159	-	2,159
Succeeding year property tax	290,000	_	112,205	402,205
	290,000	2,159	112,205	404,364
Fund balance:				
Unreserved fund balance	76,979	119,925	62,174	259,078
	76,979	119,925	62,174	259,078
Total liabilities and fund balance	366,979	122,084	174,379	663,442

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds

Year ended June 30, 2007

	Management Levy	Student Activity	Physical Plant and Equipment Levy	Total
	\$	\$	\$	\$
Revenues:				
Legal sources:				
Local tax	231,058	<del>-</del>	217,911	448,969
Other	13,926	334,705	6,841	355,472
State sources	133	-	118	251
Total revenues	245,117	334,705	224,870	804,692
Expenditures:				
Instruction:	71,544	301,105	-	372,649
Support services:				
Student support services	758	-	-	758
Instructional staff support	6,022	1,165	8,700	15,887
Administration services	54,206	-	69,078	123,284
Plant operation and maintenance	58,793	-	~	58,793
Student transportation	29,124		66,011	95,135
Other expenditures:				
Facilities acquisition and construction	_		47,935	47,935
Total expenditures	220,447	302,270	191,724	714,441
Excess (deficiency) of revenues				
over (under) expenditures	24,670	32,435	33,146	90,251
Fund balances beginning of year	52,309	87,490	29,028	168,827
Fund balances end of year	76,979	119,925	62,174	259,078

Schedule of Changes in Special Revenue Fund, Student Activity Accounts

Year ended June 30, 2007

	Balance Beginning			Balance End of
Account	of Year	Revenues	Expenditures	Year
	\$	\$	\$	\$
Drama/Speech	635	5,657	5,417	875
Vocal Music	3,295	34,799	32,295	5,799
Elementary Vocal	1,566	160	636	1,090
Instrumental Music	20,902	54,323	52,478	22,747
Music Account	-	6,022	6,098	(76)
Elementary Band	3,940	848	112	4,676
Drill Team	1,816	3,367	4,306	877
Yearbook	4,425	12,316	13,412	3,329
Elementary Activities	1,740	11,878	10,246	3,372
Gym Shoe Account	85	· _	, 	85
Jr/Sr High Activities	410	5,822	5,357	875
Pep Club	3,699	8,503	9,783	2,419
Spanish Club	2,559	6	(1,248)	3,813
SADD	200	1,000	( -	1,200
Junior High Student Council	1,114	338	1,224	228
Senior High Student Council	1,431	2,506	1,331	2,606
National Honor Society	148	6 <b>,</b> 676	6,095	729
Conflict Managers	962	771	973	760
East Elementary Student Council	915	1,613	2,047	481
West Elementary Student Council	2,408		2,047	2,408
Class of 2008	1,387	15,038	12,660	3,765
Class of 2009	199	540	147	592
Class of 2010	184	160	-	344
Class of 2011	50	116		166
Class of 2012		107		107
Class of 2007			2 167	107
Athletic Director	1,311	1,846	3,157	12 215
	28,743	34,463	19,961	43,245
Boys Basketball Football	-	9,666	6,678	2,988
	-	18,470	12,358	6,112
Soccer	_	1,756	3,025	(1,269)
Baseball	_	6,223	11,940	(5,717)
Boys Track	_	5,913	4,493	1,420
Boys Tennis	-	301	613	(312)
Boys Golf	<del>-</del>	711	1,763	(1,052)
Wrestling	_	4,370	6,065	(1,695)
Girls Basketball	-	19,561	14,537	5,024
Volleyball	-	5,266	7,361	(2,095)
Girls Soccer	_	5,605	6,281	(676)
Girls Softball	_	12,727	10,788	1,939
Girls Track	-	6,095	3,248	2,847
Girls Tennis	-	1,035	1,481	(446)
Girls Golf	-	1,427	2,076	(649)
Concessions	3,366	26,704	23,076	6,994
Totals	87,490	334,705	302,270	119,925

# Schedule of Changes in Fiduciary Assets and Liabilities Agency Fund

Year ended June 30, 2007

Account	Balance Beginning of Year	Additions	Deductions	Balance End of Year
	\$	\$	\$	\$
Character Education Council	329	_	250	79
Clothes Pantry	687	750	984	453
East Elementary	676	184	392	468
Junior-Senior High	173	1,347	1,446	74
West Elementary	497	268		765
	2,362	2,549	3,072	1,839

Schedule of Revenues by Source and Expenditures by Function  $\hbox{All Governmental Funds}$ 

For the Last Four Years

	Modified Accrual Basis			
	2007	2006	2005	2004
	\$	\$	\$	\$
Revenues:				
Local sources:				
Local tax	4,879,386	4,627,185	4,598,049	4,251,051
Tuition	811,694	773,489	649,687	626,000
Other	643,936	509,553	438,186	406,488
State sources	6,872,971	6,014,905	5,693,100	5,293,766
Federal sources	177,730	219,892	184,202	171,237
Total	13,385,717	12,145,024	11,563,224	10,748,542
Expenditures:				
Instruction	7,577,797	7,030,787	6,610,369	6,320,785
Support services:	, , , ,	, , .		, ,
Student	298,544	364,469	341,803	373,767
Instructional staff	389,501	594,030	451,892	378,918
Administration	1,310,795	1,103,129	834,437	833,022
Operation and maintenance of plant	983,383			890,347
Transportation	537,001	622,261	419,560	367,336
Central support	_	_	-	4,098
Noninstructional programs				
Community service operation	2,776	5,224	4,199	6,528
Other expenditures:				
Facilities acquisition	177,431	1,767,109	1,555,035	2,131,283
Debt Service				
Principal	375,000	1,160,000	947,296	438,539
Interest and service charges	260,743	303,280	228,619	179,719
AEA flowthrough	407,705	362,333	344,575	337,192
Total	12,320,676	14,383,557	12,744,134	12,261,534

# **BRUCE D. FRINK**

### **Certified Public Accountant**

Independent Auditor's Report on Internal Control over Financial
Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in
Accordance with Government Auditing Standards

To the Board of Education of the Ballard Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Ballard Community School District as of and for the year ended June 30, 2007, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued our report thereon dated March 18, 2008. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered Ballard Community School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of Ballard Community School District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Ballard Community School District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies and other deficiencies we consider to be material weaknesses.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Ballard Community School District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with U.S. generally accepted accounting principles such that there is more than a remote likelihood a misstatement of Ballard Community School District's financial statements that is more than inconsequential will not be prevented or detected by Ballard Community School District' internal control. We consider the deficiencies in internal control described in Part I of the accompanying Schedule of Findings to be significant deficiencies in internal control over financial reporting.

### Member:

- American Institute of Certified Public Accountants
- Iowa Society of Certified Public Accountants

### Services:

- Individual & Corporate Tax Preparation, Partnerships, Estate & Trust
- · Year Round Tax Planning
- · Electronic Filing
- Payroll & Sales Tax Preparation
- . I.R.S. Representation
- · Monthly/Quarterly Write-Up
- · Data Processing Services
- · Payroll Preparation
- Computerized Financial Statements
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- · Bank Loan Assistance
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202 Central Avenue East P.O. Box 241 Clarion, IA 50525 Phone: (515) 532-6659 Fax: (515) 532-3677 bruce@frinkcpa.com A material weakness is a significant deficiency, or combination of significant deficiencies that results in more than a remote likelihood a material misstatement of the financial tatements will not be prevented or detected by Graettinger Community School District's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we believe item 07-I-A is a material weakness.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Ballard Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the District's operations for the pear ended June 30, 2007 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Ballard Community School District's response to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions in the District's responses, we did not audit Ballard Community School District's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the ifficials, employees and citizens of Ballard Community School District and other parties to whom Ballard Community School District may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Ballard Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you are your convenience.

BRUCE D. FRINK
Certified Public Accountant

Bruce D. Frik

March 18, 2008

Schedule of Findings

Year ended June 30, 2007

# Part I: Findings Related to the General Purpose Financial Statements:

### INSTANCES OF NON-COMPLIANCE:

No matters were reported.

### REPORTABLE CONDITIONS:

O7-I-A Segregation of Duties - During our review of the internal control structure, the existing procedures are evaluated in order to determine that incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and therefore maximizes the accuracy of the District's financial statements. We noted that one individual has custody of receipts and performs all record-keeping and reconciling functions for the office.

Recommendation - We realize that with a limited number of office employees, segregation of duties is difficult. However, the District should review the operating procedures of the office to obtain the maximum internal control possible under the circumstances.

Response - We will review procedures and investigate available alternatives.

Conclusion - Response acknowledged.

# Part II: Other Findings Related to Required Statutory Reporting:

- 07-II-A Official Depositories Official depositories have been approved by the District. The maximum deposit amounts approved were not exceeded during the year ended June 30, 2007.
- 07-II-B Certified Budget During the year ended June 30, 2007, expenditures did not exceed the amended amounts budgeted in any of the four functions.
- 07-II-C Questionable Expenditures No expenditures that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- 07-II-D <u>Business Transactions</u> No Business transactions between the District and District officials or employees were noted.
- 07-II-E <u>Travel Expense</u> No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- O7-II-F Bond Coverage Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- 07-II-G Board Minutes No transactions requiring Board approval which had not been approved by the Board were noted.

Schedule of Findings

Year ended June 30, 2007

# Part II: Other Findings Related to Required Statutory Reporting: (continued):

07-II-H	Deposits and Investments - No instances of noncompliance with the deposit and	
	investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the	
	District's investment policy were noted.	

- 07-II-J <u>Certified Enrollment</u> We noted no variances in the basic enrollment data certified to the Department of Education.